KENT DISTRICT LIBRARY

REPORT ON FINANCIAL STATEMENTS (with required supplementary information)

YEAR ENDED DECEMBER 31, 2021



TABLE OF CONTENTS

	<u>Page</u>
INDEPENDENT AUDITOR'S REPORT	1-2
MANAGEMENT'S DISCUSSION AND ANALYSIS	3-10
BASIC FINANCIAL STATEMENTS	11
Government-Wide Financial Statements Statement of Net Position	
Fund Financial Statements Balance Sheet - Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds Reconciliation of the Statement of Revenues, Expenditures, and Changes	
in Fund Balances of Governmental Funds to the Statement of Activities	17
Fiduciary Fund Statement of Fiduciary Net Position Statement of Changes in Fiduciary Net Position	
Notes to Financial Statements	20-39
REQUIRED SUPPLEMENTARY INFORMATION	40
Budgetary Comparison Schedule - General Fund	42 43
Notes to the Required Supplementary Information	45



2425 E. Grand River Ave., Suite 1, Lansing, MI 48912

517.323.7500

517.323.6346

INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees of Kent District Library

Opinions

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Kent District Library as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We have conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Kent District Library, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Kent District Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- > Exercise professional judgement and maintain professional skepticism throughout the audit.
- ➤ Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Dobtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Kent District Library's internal control. Accordingly, no such opinion is expressed.
- ➤ Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- ➤ Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about Kent District Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Many Costerisan PC

June 23, 2022

As management of the Kent District Library (the Library), we offer readers of the Kent District Library's financial statements this narrative overview and analysis of the financial activities of the Kent District Library for the fiscal year ended December 31, 2021.

FINANCIAL HIGHLIGHTS

Governmental-Wide

- ➤ The assets and deferred outflows of the Library exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$33,529,624 (net position). Of this amount, \$12,201,364 (unrestricted net position) may be used to meet the Library's ongoing obligations to citizens and creditors.
- ➤ The Library's total net position increased by \$2,789,804.

Fund-Level

Governmental Funds

- As of the close of the 2021 fiscal year, the Library's governmental funds reported ending fund balance of \$12,933,582, a decrease of \$842,175 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$5,972,918 or 21% of total general fund expenditures, exceeding the Kent District Library Board's fund balance minimum of 15% to 20% of expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Library's basic financial statements. The Library's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the Library's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Library's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between the four reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating.

The *statement of activities* presents information showing how the Library's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused compensated absences).

The government-wide financial statements can be found on pages 12 and 13 of this report.

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Library uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Library can be divided into two categories: governmental funds or fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide information to facilitate this comparison between *governmental funds* and *governmental activities*.

The Library maintains two individual governmental funds. Information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund which is considered a major fund and the capital projects fund which is considered a nonmajor fund. The capital projects fund was closed in the current year through a transfer to the general fund.

The Library adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund in the required supplementary information.

The basic governmental fund financial statements can be found on pages 14 through 17 of this report.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the Library's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 18 and 19 of this report.

Notes to the Financial Statements. The notes provide supplementary information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20 through 39 of this report.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the Library's progress in funding its obligation to provide retirement benefits to its employees and the general fund budget on pages 41 through 44.

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of government's financial position. In the case of the Library, assets and deferred outflows of resources exceeded liabilities and deferred inflow of resources by \$33,529,624 at the close of the most recent fiscal year.

\$9,298,141 of the Library's net position (28%) reflects its investment in capital assets (e.g., library books, furniture and equipment), less any related debt, none at year end, used to acquire those assets that is still outstanding. The Library uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending.

Kent District Library's Net Position

	Governmental Activities			al
		2021		2020
ASSETS				
Current assets	\$	39,503,072	\$	39,651,290
Pension assets		18,109,925		14,266,429
Capital assets		9,298,141		8,906,131
TOTAL ASSETS		66,911,138		62,823,850
DEFERRED OUTFLOWS OF RESOURCES		94,421		258,046
LIABILITIES				
Long-term liabilities		738,619		713,677
Other liabilities		1,161,002		1,261,431
TOTAL LIABILITIES		1,899,621		1,975,108
DEFERRED INFLOW OF RESOURCES		31,576,314		30,366,968
NET POSITION				
Investment in capital assets		9,298,141		8,906,131
Restricted contributions		358,204		381,611
Restricted for pension		11,671,915		8,771,609
Unrestricted		12,201,364		12,680,469
TOTAL NET POSITION	\$	33,529,624	\$	30,739,820

The unrestricted net position of \$12,201,364 may be used to meet the Library's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Library is able to report positive balances in all categories of net position for its governmental activities.

The Library's net position increased by \$2,789,804 during the current fiscal year. The majority of the increase can be attributed to increased property tax revenue, USF funding and an insurance rebate.

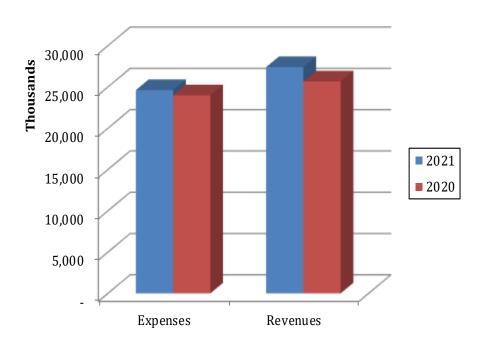
Governmental Activities. Governmental activities increased the Library's net position by \$2,789,804 and the business-type activities remained at \$0, with the fund being closed in the prior year. Key elements are as follows:

Kent District Library's Changes in Net Position

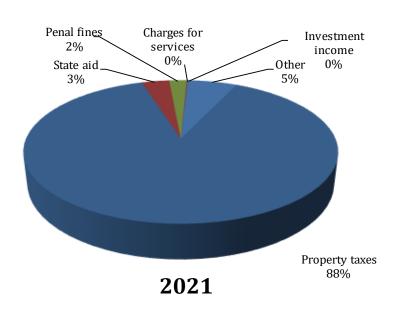
		nmental ivities		ess-type vities	To	tal
REVENUES	2021	2020	2021	2020	2021	2020
Program revenues		•				·
Charges for services	\$ 45,925	\$ 42,072	\$ -	\$ -	\$ 45,925	\$ 42,072
General revenues						
Property taxes	24,202,638	23,204,356	-	-	24,202,638	23,204,356
Penal fines	591,227	619,366	-	-	591,227	619,366
State aid	929,189	907,195	-	-	929,189	907,195
Investment income	(9,126)	177,821	-	-	(9,126)	177,821
Other	1,648,078	723,107			1,648,078	723,107
TOTAL REVENUES	27,407,931	25,673,917			27,407,931	25,673,917
EXPENSES						
Library services	24,618,127	23,992,740	-	-	24,618,127	23,992,740
·		·				
OTHER FINANCING SOURCES AND USES Transfers in Transfers out	- -	2,984	- -	- (2,984)	<u>-</u>	2,984 (2,984)
TOTAL OTHER FINANCING SOURCES AND USES		2,984		(2,984)		
Increase (Decrease) in net position	2,789,804	1,684,161	-	(2,984)	2,789,804	1,681,177
Net position, beginning of year	30,739,820	29,055,659		2,984	30,739,820	29,058,643
Net position, end of year	\$ 33,529,624	\$ 30,739,820	\$ -	\$ -	\$ 33,529,624	\$ 30,739,820

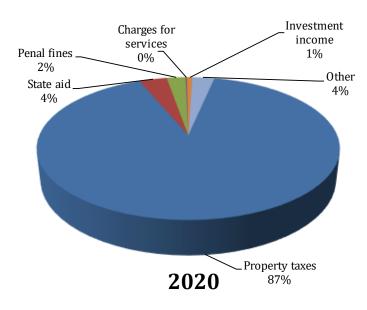
- > Overall government activities revenue increased \$1,734,014 from the prior year. The majority of the increase is due to increased USF funding and property taxes, as well as an insurance reimbursement.
- ➤ Governmental expenses increased \$625,387. The increase can primarily be attributed to an increase in spending on digital materials.
- > Business-type other financing uses decreased \$2,984, with the transfer of the remaining fund balance to close the fund in the prior year, with no activity in the current year.

Kent District Library EXPENSES AND REVENUES - GOVERNMENTAL ACTIVITIES DECEMBER 31,



Kent District Library REVENUES BY SOURCE - GOVERNMENTAL ACTIVITIES DECEMBER 31,





Financial Analysis of the Government's Funds

As noted earlier, the Library uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the Library's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Library's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Library's governmental funds reported combined ending fund balance of \$12,933,582, a decrease of \$842,175 in comparison with the prior year. Approximately 46% of this total amount (\$5,972,918) constitutes *unassigned*, which is available for spending at the Library's discretion. The remainder of fund balance is restricted, non-spendable, committed, or assigned to indicate that it is not available for new spending because it has already been committed to 1) donations (\$358,204), 2) capital projects (\$2,071,398), 3) subsequent year expenditures (\$2,833,204) or 4) prepaid expenses (\$1,697,858).

The general fund is the chief operating fund of the Library. At the end of the current fiscal year, unassigned fund balance of the general fund was \$5,972,918, while total fund balance was \$12,933,582. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 21% of total general fund expenditures, while total fund balance represents 46% of that same amount.

The fund balance of the Library's general fund decreased by \$777,973 during fiscal year 2021. The key factors in this decrease is as follows:

- Increased capital outlay for the Service Center
- Increased contractual services

Capital Asset and Debt Administration

Capital Assets. The Library's investment in capital assets for its governmental activities as of December 31, 2021, amounts to \$9,298,141 (net of accumulated depreciation). This investment in capital assets includes library books and materials, furniture and equipment, and building and building improvements.

Major capital asset events during the current fiscal year included the following:

- New library books and materials
- > New computers and technology

<u>Kent District Library's Assets</u> (Net of Depreciation)

	Governmental Activities		
	2021 202		
Buildings	\$ 295,246	\$ 379,602	
Building improvements	2,206,365	1,730,010	
Land improvements	306,443	336,190	
Library books and materials	5,584,970	5,451,121	
Vehicles	212,546	256,521	
Furniture and equipment	49,055	41,397	
Land	440,000	440,000	
Information technology	203,516	231,675	
Construction in progress		39,615	
	\$ 9,298,141	\$ 8,906,131	

Additional information on the Library's capital assets can be found in the notes of this report.

Long-Term Debt. At the end of the current fiscal year, the Library had total debt outstanding of \$738,619. This represents compensated absences earned but not used as of year-end.

Kent District Library's Outstanding Debt

	Governmental Activities			tivities
	2021		2020	
				_
Compensated absences	\$	738,619	\$	713,677

The Library's total debt increased by \$24,942 (3.5%) during the current fiscal year.

Additional information on the Library's long-term debt can be found in the notes of this report.

Economic Factors and Next Year's Budgets and Rates

Kent District Library's goal is to maintain and enhance the services that are provided to the public utilizing the most efficient and effective methods. The Library has projected expenditures to exceed revenues in 2022 by \$2,833,204. The Library has a conservative and fiscally responsible budget for the fiscal year 2022 that will support the Library's activities and programs.

Requests for Information

This financial report is designed to provide a general overview of the Library's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Kent District Library, 814 W. River Center NE, Comstock Park, MI 49321.

BASIC FINANCIAL STATEMENTS

KENT DISTRICT LIBRARY STATEMENT OF NET POSITION DECEMBER 31, 2021

	Governmental Activities
ASSETS	
Cash	\$ 2,991,974
Investments	11,954,742
Receivables	
Accounts	458,377
Taxes	22,400,121
Prepaid expenses	1,697,858
Net pension asset	18,109,925
Capital assets, not being depreciated	440,000
Capital assets, net of accumulated depreciation	8,858,141
TOTAL ASSETS	66,911,138
DEFERRED OUTFLOW OF RESOURCES	
Pension related items	94,421
LIABILITIES	
Accounts payable	728,290
Accrued payroll, taxes and withholding Noncurrent liabilities	432,712
Due within one year	295,448
Due in more than one year	443,171
TOTAL LIABILITIES	1,899,621
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue	25,043,883
Pension related items	6,532,431
TOTAL DEFERRED INFLOWS OF RESOURCES	31,576,314
NET POSITION	
Investment in capital assets	9,298,141
Restricted - contributions	358,204
Restricted - pension benefits	11,671,915
Unrestricted	12,201,364
TOTAL NET POSITION	\$ 33,529,624

KENT DISTRICT LIBRARY STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2021

Functions/Programs	Expenses	Program Revenues Charges for Services	Net (Expense) Revenue and Changes in Net Position
Governmental activities Recreation and culture		45.005	h (04 550 000)
Library	\$ 24,618,127	\$ 45,925	\$ (24,572,202)
	General revenues Taxes Property taxes, levied Penal fines State sources Investment earnings (lo		24,202,638 591,227 929,189 (9,126) 1,648,078
	Total general rever	nues	27,362,006
	Change in net position		2,789,804
	Net position, beginning of	year	30,739,820
	Net position, end of year		\$ 33,529,624

KENT DISTRICT LIBRARY BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2021

		Nonmajor	Total
		Capital	Governmental
	General	Projects	Funds
ASSETS			
Cash	\$ 2,991,974	\$ -	\$ 2,991,974
Investments	11,954,742	-	11,954,742
Receivables			
Accounts	458,377	-	458,377
Taxes	22,400,121	-	22,400,121
Prepaid expenses	1,697,858_		1,697,858
TOTAL ASSETS	\$ 39,503,072	\$ -	\$ 39,503,072
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE			
LIABILITIES			
Accounts payable	\$ 728,290	\$ -	\$ 728,290
Accrued payroll, taxes and withholding	432,712		432,712
TOTAL LIABILITIES	1,161,002		1,161,002
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - USF funds	364,605	-	364,605
Unavailable revenue - property taxes	25,043,883		25,043,883
TOTAL DEFERRED INFLOWS	25,408,488_		25,408,488

	General	Nonmajor Capital Projects	Total Governmental Funds
FUND BALANCE Non-spendable - prepaid expenditures Restricted - donations Committed - capital projects Assigned - subsequent year expenditures Unassigned	\$ 1,697,858 358,204 2,071,398 2,833,204 5,972,918	\$ - - - -	\$ 1,697,858 358,204 2,071,398 2,833,204 5,972,918
TOTAL FUND BALANCE	12,933,582		12,933,582
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$ 39,503,072	\$ -	\$ 39,503,072
Total governmental fund balances			\$ 12,933,582
Amounts reported for governmental activities in the statement of net position are different because: Deferred outflows of resources - related to pension Deferred inflows of resources - related to pension Net pension asset			94,421 (6,532,431) 18,109,925
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Capital assets not being depreciated Capital assets being depreciated, net		\$ 440,000 8,858,141	9,298,141
Other long-term assests that are not available to pay for current period expenditures and, therefore, are unavailable in the funds: USF funds			364,605
Long-term liabilities, such as compensated absences, are not due and payable in the current period and are therefore not reported in the funds. Compensated absences payable			(738,619)
Net position of governmental activities			\$ 33,529,624

KENT DISTRICT LIBRARY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2021

REVENUES	General	Nonmajor Capital Projects	Total Governmental Funds
Local sources			
Property taxes	\$ 24,202,638	\$ -	\$ 24,202,638
Penal fines	591,227	-	591,227
Charges for services	45,925	-	45,925
Investment earnings (loss)	(9,126)	-	(9,126)
Public donations	300,387	-	300,387
Other	983,086		983,086
Total local sources	26,114,137	-	26,114,137
State sources	929,189		929,189
TOTAL REVENUES	27,043,326		27,043,326
EXPENDITURES			
Current			
Recreation and culture	12 604 042		12 604 042
Salaries and wages Employee benefits	12,684,943 3,398,109	-	12,684,943 3,398,109
Collections	3,370,107	-	3,370,107
Digital	2,288,884	_	2,288,884
Physical	2,226,204	_	2,226,204
Supplies	583,102	_	583,102
Contractual services	2,240,564	-	2,240,564
Programming and outreach	139,478	-	139,478
Maintenance and utilities	1,861,101	-	1,861,101
Staff and board development	83,281	-	83,281
Other	719,469	-	719,469
Capital outlay	1,660,366		1,660,366
TOTAL EXPENDITURES	27,885,501		27,885,501
EXCESS (DEFICIENCY) OF REVENUES			
OVER (UNDER) EXPENDITURES	(842,175)	-	(842,175)
OTHER FINANCING SOURCES (USES)			
Transfers in	64,202	-	64,202
Transfers out		(64,202)	(64,202)
TOTAL OTHER FINANCING SOURCES (USES)	64,202	(64,202)	
Net change in fund balance	(777,973)	(64,202)	(842,175)
FUND BALANCE, beginning of year	13,711,555	64,202	13,775,757
FUND BALANCE, end of year	\$ 12,933,582	\$ -	\$ 12,933,582

KENT DISTRICT LIBRARY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2021

Net Change in Fund Balances - Total Governmental Funds	\$ (842,175)
Amounts reported for governmental activities in the statement of activities are	
different because:	
Governmental funds report capital outlays as expenditures. In the statement of activities these costs are allocated over their estimated useful lives	
as depreciation:	
Depreciation expense	(2,548,392)
Gain/loss on disposal of capital assets	(10,622)
Capital outlay	2,951,024
Compensated absences are reported on the accrual method in the statement	
of activities, and reported as an expenditure when financial resources are used in the governmental funds:	
Accrued compensated absences, beginning of the year	713,677
Accrued compensated absences, end of the year	(738,619)
Revenue is recorded on the accrual method in the statement of activities; in the governmental funds it is recorded on the modified accrual method and not considered available:	
Accrued revenue - USF funds	364,605
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:	
Pension related items	2,900,306

Change in Net Position of Governmental Activities

\$ 2,789,804

KENT DISTRICT LIBRARY STATEMENT OF FIDUCIARY NET POSITION DECEMBER 31, 2021

	Pension Trust Fund
ASSETS	
Investments	\$ 64,816,828
Receivables	
Due from broker	900,000
Interest and dividends	54,829
TOTAL ASSETS	65,771,657
LIABILITIES	
Overdraft position	892,789
Due to broker	7,211
TOTAL LIABILITIES	900,000
NET POSITION	
Restricted for pension	\$ 64,871,657

KENT DISTRICT LIBRARY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED DECEMBER 31, 2021

	Pension Trust Fund	
ADDITIONS		
Contributions		
Employer	\$	83,202
Non-employer		157,365
Other income		17,083
Total contributions		257,650
Investment income		
Net appreciation		5,734,500
Interest and dividends		1,409,226
Total investment income		7,143,726
Less investment expense		(94,952)
Total investment income		7,048,774
Total additions		7,306,424
DEDUCTIONS		
Benefits paid to members		2,425,559
Administrative expense		96,332
TOTAL DEDUCTIONS		2,521,891
CHANGE IN NET POSITION		4,784,533
NET POSITION		
Beginning of year	6	50,087,124
End of year	\$ 6	54,871,657

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues. Kent District Library (the "Library") has no business-type activities.

Reporting Entity

Kent District Library commenced official operations pursuant to Act No. 24 of the Public Acts of 1989 on July 1, 1994, and is governed by a Board of Trustees (the "Board") consisting of eight members, each appointed by the Kent County Board of Commissioners, according to geographic regions. The Board has the authority to levy property taxes, the power to designate management, and the accountability for all fiscal matters, including budget adoption. The Library provides services to the residents of its district and may enter into contracts to provide library services to municipalities outside of its district.

The Library has determined that no entities should be consolidated into its financial statements as component units as defined by Governmental Accounting Standards Board (GASB). Therefore, the reporting entity consists of the primary government financial statements only. The criteria for including a component unit include significant operational or financial relationships with the Library. The Library does have a fiduciary component unit, as detailed below.

Fiduciary Component Unit

The government reports, as a fiduciary component unit, the *pension trust fund*, which accounts for the activities of the Kent District Library Employees' Retirement Plan, which accumulates resources for pension benefit payments to qualified employees. The primary purpose of the Trust is to provide the necessary funding for the retirement benefits provided to eligible Library employees during retirement. The assets of the Trust are for the exclusive benefit of the participants and their beneficiaries, and the assets shall not be diverted to any other purchase prior to the satisfaction of all liabilities. The assets are protected from any of the Library's creditors. Members of the Board of Directors of the Trust include members of the Library Board of Trustees, as well as Library employees. The Library Board has the ability to exercise oversight responsibility, specifically in the area of designation of management.

Basis of Presentation - Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from the governmental funds. Separate financial statements are provided for the governmental funds and fiduciary fund, even though the latter are excluded from the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the Library's funds, including its fiduciary fund. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds. The remaining governmental fund is reported as a nonmajor fund. The major individual governmental fund is reported as a separate column in the fund financial statements.

The Library reports the following *major governmental fund*:

The *General Fund* is the Library's primary operating fund. It accounts for all financial resources of the general government. There are no resources required to be accounted for in another fund.

Additionally, the government reports the following *nonmajor fund type*:

Capital Project Fund - The *capital project fund* accounts for the receipt of proceeds and transfers from the general fund for the purchase of capital assets or construction of major capital projects.

Additionally, the government reports, as a fiduciary fund, the *Pension Trust Fund*, which accounts for the activities of the Kent District Library Employees' Retirement Plan, which accumulates resources for pension benefit payments to qualified employees.

During the course of operations the Library has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

Measurement Focus and Basis of Accounting

The government-wide financial statements (the statement of net position and statement of activities) are reported using the *economic resources measurement focus* and the *accrual basis of accounting,* as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Measurement Focus and Basis of Accounting (continued)

Governmental fund financial statements (the balance sheet and statement of revenue, expenditures, and changes in fund balances) are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences, claims, and judgments are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds.

Interest associated with the current fiscal period is considered to be susceptible to accrual and so has been recognized as revenue of the current fiscal year. All other revenue items are considered to be measurable and available only when cash is received by the government.

The fiduciary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. The fiduciary fund has no measurement focus but utilizes the accrual basis of accounting for reporting its assets and liabilities.

Budgetary Information

Budgetary Basis of Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund.

The appropriate budget is prepared by fund and function. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the function level.

Appropriations in the budgeted fund lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). The Library does not utilize encumbrance accounting.

The budget was amended during the year with supplemental appropriations. The budget was amended prior to December 31, 2021. The Library does not consider the amendments to be significant. Violations, if any, are noted in the required supplementary information sections.

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

Cash and Cash Equivalents

The Library's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of 3 months or less from the date of acquisition.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)

Investments

In accordance with Michigan Compiled Laws, the Library is authorized to invest in the following investment vehicles:

- a. Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation (FDIC) or a savings and loan association which is a member of the Federal Savings and Loan Insurance Corporation (FSLIC) or a credit union which is insured by the National Credit Union Administration (NCUA), but only if the bank, savings and loan association, or credit union is eligible to be a depository of surplus funds belonging to the State under section 5 or 6 of Act No. 105 of the Public Acts of 1855, as amended, being Section 21.145 and 21.146 of the Michigan Compiled Laws.
- c. Commercial paper rated at the time of purchase within the three highest classifications established by not less than two standard rating services and which matures not more than 270 days after the date of purchase.
- d. The United States government or federal agency obligations repurchase agreements.
- e. Bankers acceptances of United States banks.
- f. Mutual funds composed of investment vehicles, which are legal for direct investment by local units of government in Michigan.

Michigan Compiled Laws allow for collateralization of government deposits, if the assets for pledging are acceptable to the State Treasurer under Section 3 of 1855 PA 105, MCL 21.143, to secure deposits of State surplus funds, securities issued by the Federal Loan Mortgage Corporation, Federal National Mortgage Association, or Government National Mortgage Association.

Prepaid Expenses

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital Assets

Capital assets, which include furniture, equipment, and library books, are reported in the government-wide financial statements. Capital assets are defined by the Library as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. The total of books purchased during the year are capitalized and are depreciated over five years. The Library has elected not to capitalize rare books. Fully depreciated books are removed from the asset schedule. Such assets are recorded at historical cost or estimated historical cost if purchased. Donated capital assets are recorded at estimated acquisition cost at the date of donation.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)

Capital Assets (continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the Library, are depreciated using the straight-line method over the following estimated useful lives.

Assets	Years
Building	25
Building improvements	10 - 15
Land improvements	15
Vehicles	5
Library books and materials	5
Information technology	5
Furniture and equipment	5

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The Library only has one item that qualifies for reporting in this category. It is the pension related items reported in the government-wide statement of net position. A deferred outflow is recognized for pension related items and is expensed in the plan year in which it applies.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Library has three items that qualify for reporting in this category. The first relates to property taxes. The governmental funds and the governmental-wide report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The second item is the future resources yet to be recognized in relation to the pension accrual calculation. These future resources arise from differences in the estimates used by the actuary to calculate the pension liability and the actual results. The amounts are amortized over a period determined by the actuary. The third relates to USF funds that are received more than 60 days after year-end. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)

Pension

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kent District Library Employees' Retirement Plan and additions to/deductions from the Kent District Library Employees' Retirement Plan's fiduciary net position have been determined on the same basis as they are reported. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Net Position Flow Assumption

Sometimes the Library will fund outlays for a particular purpose from both restricted (e.g., restricted contributions or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Library's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The Library itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Library's highest level of decision-making authority. The Board of Trustees is the highest level of decision-making authority for the Library that can, by adoption of a Board action prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the Board action remains in place until a similar action is taken (the adoption of another Board action) to remove or revise the limitation.

Fund Balance Policies

Amounts in the assigned fund balance classification are intended to be used by the Library for specific purposes but do not meet the criteria to be classified as committed. The Board of Trustees has by resolution authorized the Director of Finance to assign fund balance. The Board of Trustees may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The Library has adopted a minimum unassigned fund balance policy, which states that the Library will maintain a minimum unassigned fund balance of 15% of subsequent year's budgeted operational expenses. This minimum fund balance is to protect against cash flow shortfalls related to timing of projected revenue receipts and to maintain a budget stabilization commitment. If the fund balance falls below the minimum 15% level, Library management will replenish shortages/deficiencies by reducing recurring expenditures to eliminate any structural deficit, increase taxes in accordance with law, fees for services, pursue other funding sources, or some combination of the two options.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)

Use of Estimates

The process of preparing financial statements in conformity with accounting principles generally accepted in the United States of America requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenditures. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

Revenues and Expenditures/Expenses

Property Taxes

Property taxes become an enforceable lien on the property as of December 1. Taxes are levied on December 1 and are due in February of the following year. The Library engages other municipalities to bill and collect its own property taxes. Library tax revenues are recognized in the fiscal year following the December 1 levy date. Property taxes levied for the ensuing year's revenue are included in taxes receivable and deferred inflows. Property tax receivables related to delinquent taxes are also deferred unless collected within 60 days of yearend.

Property taxes are levied on each December 1 on the taxable valuation of property as of the preceding December 31. Taxes are considered delinquent on March 1 of the following year, at which time penalties and interest are assessed.

The Library's 2020 tax is levied and collectible on December 1, 2020 and is recognized as revenue in the year ended December 31, 2021 financial statements, when the proceeds of the levy are budgeted and available for the financing operations. The 2020 taxable value of the Library totaled \$19,286,794,630 (a portion of which is not captured from all jurisdictions), on which taxes of 1.2581 mills are levied for operating purposes.

Compensated Absences

It is the Library's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. There is no liability for unpaid accumulated sick leave since the Library does not have a policy to pay any amounts when employees separate from service with the Library. All vacation pay is accrued when earned in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

NOTE 2 - DEPOSITS AND INVESTMENTS

As of December 31, 2021, the Library had deposits and investments subject to the following risk.

The Library participates in the Kent County Pooled Investment Fund for the Nelson and DuMond Trusts. The Pool is a local government investment pool established under Michigan state statutes for participating Michigan municipalities. The Pool, which is a non-risk categorized qualifying investment, is carried at fair market value. The Pool is not subject to regulatory oversight, is not registered with the SEC. The Pool issues a separate report. The Library's portion of Fund is determined by the percentage held. The Library holds 0.0014% of the Pooled Investment Fund. Per the most recent Financial Overview of Kent County, the Pool's value is \$408,694,340. The Library's portion of this, therefore, is \$55,918. The County investment pool is not rated. Additional information regarding credit risk of the investments held in the County Investment pool can be found in the notes to the financial statements of the County's Comprehensive Annual Financial report.

Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Library's deposits may not be returned to it. As of December 31, 2021, \$3,239,198 of the Library's bank balance of \$3,739,198 was exposed to custodial credit risk because it was uninsured and uncollateralized. The carrying value on the books for deposits at the end of the year was \$3,042,931, which includes the Library's portion of the Kent County Pooled Investment Fund. The Library also had \$4,961 in cash on hand.

<u>Custodial Credit Risk - Investments</u>

For an investment, this is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require, and the Library does not have, a policy for investment custodial credit risk. The deposit risk of the Kent County Investment Pool is consistent with CDs invested in the pool.

The Library will minimize custodial credit risk, which is the risk of loss due to the failure of the security issuer or backer, by; limiting investments to the types of securities allowed by law; and pre-qualifying the financial institutions, broker/dealers, intermediaries and advisors with which the Library will do business.

Investment type	Fair Value	Weighted average maturity (years)
U.S. Treasury bills, notes, and bonds Mortgage backed securities Collateralized mortgage obligations Federated Government Obligation money market fund	\$ 790,313 2,313,342 8,510,386 284,783	0.17 1.37 6.37 0.0027
Total fair value	\$ 11,898,824	
Portfolio weighted average maturity		4.84

One day maturity equals approximately 0.0027 years.

NOTE 2 - DEPOSITS AND INVESTMENTS (continued)

Credit Risk

State law limits investments in commercial paper and corporate bonds to a prime or better rating issued by nationally recognized statistical rating organizations (NRSROs). Obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit quality. All investments held by KDL are either obligations of or obligations explicitly guaranteed by the U.S government. There is therefore no required disclosure of credit quality.

Concentration of Credit Risk

The Library will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the Library's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

Foreign Currency Risk

The Library is not authorized to invest in investments which have this type of risk.

Fair Value Measurement

The Library is required to disclose amounts within a framework established for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

Level 1: Quoted prices in active markets for identical securities.

Level 2: Prices determined using other significant observable inputs. Observable inputs are inputs that other market participants may use in pricing a security. These may include prices for similar securities, interest rates, prepayment speeds, credit risk and others.

Level 3: Prices determined using significant unobservable inputs. In situations where quoted prices or observable inputs are unavailable or deemed less relevant, unobservable inputs may be used. Unobservable inputs reflect the Library's own assumptions about the factors market participants would use in pricing an investment and would be based on the best information available.

NOTE 2 - DEPOSITS AND INVESTMENTS (continued)

Fair Value Measurement (continued)

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. Investments that are measured at fair value using net asset per value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

		Level 2
Investments by fair value level		
U.S. Treasury bills, notes, and bonds	\$	790,313
Mortgage backed securities		2,313,342
Collateralized mortgage obligations		8,510,386
Total investments by fair value level		11,614,041
Investments at net asset value (NAV) Federated Government Obligation money market fund		284,783
Total investments	\$ 2	11,898,824

Investments in Entities that Calculate Net Asset Value Per Share

The Library holds funds in the Federated Government Obligation money market fund, where the fair value of the investments is measured on a recurring basis using net asset value per share (or its equivalent) of the investment companies as a practical expedient. At the year ended December 31, 2021, the fair value, unfunded commitments, and redemption rules of those investments are as follows:

					Redemption	
			Unfu	nded	Frequency, if	Redemption
	F	air Value	Commi	tments	Eligible	Notice Period
Federated Government Obligation						
money market fund	\$	284,783	\$		No restrictions	None

The cash and investments referred to above have been reported in either the cash or investments captions on the financial statements, based upon criteria disclosed in Note 2.

Cash	\$ 2,991,974
Investments - Kent County Pool	55,918
Investments	11,898,824
Total cash and investments	\$ 14,946,716

NOTE 2 - DEPOSITS AND INVESTMENTS (continued)

Pension

The Kent District Library's Employees' Retirement Plan (the "Plan") investments are maintained separately from the Library's cash and investments and are subject to separate investment policies and state statutes. Accordingly, the required disclosure for the Plan's deposits and investments are presented separately.

Deposits

The Plan does not maintain any checking or other demand/time deposit accounts.

<u>Investments</u>

The Michigan Public Employees Retirement Systems' Investment Act, Public Act 314 of 1985, as amended, authorizes the Plan to invest in stocks, government and corporate securities, mortgages, real estate, and various other investment instruments, subject to certain limitations. The Plan has the responsibility and authority to oversee the investment portfolio. The Pension Board of Trustees manages the Plan's assets. All investment decisions are subject to Michigan law and the investment policy established by the Plan.

Interest Rate Risk

In accordance with its investment policy, the Plan will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing obligations, thereby avoiding the need to sell securities in the open market; and, investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the Plan's cash requirements.

Investment type	Fair Value	Weighted Average Maturity (years)
U.S. Treasury bills, notes, and bonds Corporate bonds, debentures and notes Foreign obligations Municipal obligations Mortgage backed securities Collateralized mortgage obligations Asset backed securities Private placements	\$ 3,976,770 4,223,982 437,111 81,134 42,948 106,099 518,010 31,576	10.72 11.70 8.51 38.25 26.32 14.48 3.18 12.98
Total fair value	\$ 9,417,630	
Portfolio weighted average maturity		11.00

One day maturity equals approximately 0.0027 years.

NOTE 2 - DEPOSITS AND INVESTMENTS (continued)

Concentration of Credit Risk

The Plan will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the Plan's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. Obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit quality.

At December 31, the Plan's investments had the following Standard & Poor's credit ratings:

		Rating					
					Baa1 and		
Investment type	Fair Value	AAA	AA1-3	A1-3	Below	Unrated	
U.S. Treasury bills, notes, and bonds	\$ 3,976,770	\$ 2,855,803	\$ -	\$ -	\$ -	\$ 1,120,967	
Corporate bonds, debentures and notes	4,223,982	86,043	188,620	1,535,618	2,271,819	141,882	
Foreign obligations	437,111	41,516	72,228	110,057	151,944	61,366	
Municipal obligations	81,134	-	59,152	21,982	-	=	
Mortgage backed securities	42,948	-	-	-	-	42,948	
Collateralized mortgage obligations	106,099	58,073	-	=	-	48,026	
Asset backed securities	518,010	386,327	4,989	-	-	126,694	
Private placements	31,576			15,963	15,613		
	\$ 9,417,630	\$ 3,427,762	\$ 324,989	\$ 1,683,620	\$ 2,439,376	\$ 1,541,883	

The Plan's investments are held in a financial institution administered trust fund. Following is a summary of the Plan's investments as of December 31, 2021:

	Fair Value					
	Level 1	Level 2	Total			
U.S. Treasury bills, notes, and bonds	\$ -	\$ 3,976,770	\$ 3,976,770			
Common stocks	10,121	-	10,121			
Corporate bonds, debentures and notes	-	4,223,982	4,223,982			
Foreign obligations	-	437,111	437,111			
Municipal obligations	-	81,134	81,134			
Mortgage backed securities	-	42,948	42,948			
Collateralized mortgage obligations	-	106,099	106,099			
Asset backed securities	-	518,010	518,010			
Private placements	-	31,576	31,576			
Money Market mutual funds	1,474,886	-	1,474,886			
Fixed income mutual funds	5,697,652	-	5,697,652			
Domestic equity funds	7,183,918	25,361,626	32,545,544			
Global fixed income fund	-	5,543,414	5,543,414			
Foreign equity mutual funds	10,127,581		10,127,581			
Total assets at fair value	\$ 24,494,158	\$ 40,322,670	\$ 64,816,828			

NOTE 2 - DEPOSITS AND INVESTMENTS (continued)

Concentration of Credit Risk (continued)

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

NOTE 3 - CAPITAL ASSETS

The capital assets for the year ended December 31, 2021 were as follows:

	Balance January 1, 2021	Additions/ Reclassifications	Deletions/ Reclassifications	Balance December 31, 2021
Primary government				
Governmental activities				
Capital assets not being depreciated				
Land	\$ 440,000	\$ -	\$ -	\$ 440,000
Construction in progress	39,615		39,615	
Total capital assets, not being depreciated	479,615		39,615	440,000
Capital assets being depreciated				
Buildings	2,108,900	-	-	2,108,900
Building improvements	2,694,738	689,641	-	3,384,379
Land improvements	431,460	-	-	431,460
Library books and materials	13,530,721	2,226,203	3,193,989	12,562,935
Vehicles	412,066	-	-	412,066
Information technology	3,836,744	49,204	-	3,885,948
Furniture and equipment	2,020,590	25,591	6,058	2,040,123
Total capital assets, being depreciated	25,035,219	2,990,639	3,200,047	24,825,811
Less accumulated depreciation for				
Buildings	1,729,298	84,356	-	1,813,654
Building improvements	964,728	213,286	-	1,178,014
Land improvements	95,270	29,747	-	125,017
Library books and materials	8,079,600	2,082,212	3,183,847	6,977,965
Vehicles	155,545	43,975	-	199,520
Information technology	3,605,069	77,363	-	3,682,432
Furniture and equipment	1,979,193	17,453	5,578	1,991,068
Total accumulated depreciation	16,608,703	2,548,392	3,189,425	15,967,670
Total capital assets, being depreciated, net	8,426,516	442,247	10,622	8,858,141
Total governmental activities, capital assets, net	\$ 8,906,131	\$ 442,247	\$ 50,237	\$ 9,298,141

Depreciation expense amounted to \$2,548,392.

NOTE 4 - LONG-TERM OBLIGATIONS

Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2021 was as follows:

	В	eginning					Ending	D	ue within
		Balance	Ad	ditions	F	Reductions	 Balance	(One Year
Governmental activities		_				_	 		
Compensated absences	\$	713,677	\$ 1,	025,739	\$	1,000,797	\$ 738,619	\$	295,448

NOTE 5 - PENSION PLANS

<u>Defined Contribution Retirement Plan</u>

The Library's defined benefit retirement plan closed to new employees on December 31, 2009. Following the closure of the defined benefit plan, the Kent District Library Deferred Compensation Plan (the "Plan") was created in accordance with the Internal Revenue Code, Section 457 and was offered to employees hired after December 31, 2009. The Library will match 100% of an employee's contribution up to 7.5% of the employee's wages, and the difference between 7.5% and 11.5% will be matched at 50%. The Library contributed \$470,307 to the plan for the year ended December 31, 2021.

<u>Defined Benefit Retirement Plan</u>

Plan Description

The Kent District Library Employees' Retirement Plan (the "Plan") is a single-employer defined benefit pension plan covering approximately 40% of the employees of the Library. The Plan provides certain retirement, disability, and death benefits to plan members and beneficiaries. The Plan was established and may be amended by the Library Board of Trustees and is administered by the Library Plan Pension Board. The Pension Board consists of five members, three of whom are appointed by the Library Board and two of whom are elected by fully vested participants. The Plan was closed to new entrants on December 31, 2009.

The Plan issues publicly available financial report that includes financial statements and required supplementary information for the Plan. The financial report may be obtained by contacting the Library.

Benefits Provided

Upon retirement, each vested member receives a benefit equal to 2.25% of the member's final average salary multiplied by years credited service, not to exceed 75% of the member's final average salary. The normal retirement age is 62 and the benefit amount is adjusted for early retirement. The Plan provides for annual post-retirement cost of living adjustments the beginning of each Plan year equal to 1% of the original benefit provided that a corresponding increase occurs in the Consumer Price Index. Retirees begin receiving this adjustment on the first day of the Plan year following 36 months of retirement.

NOTE 5 - PENSION PLANS (continued)

Benefits Provided (continued)

Employees Covered by Benefit Terms

At the December 31, 2021, valuation date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	187
Inactive employees entitled to but not yet receiving benefits	38
Active employees	80
	305

Contributions

The Library's funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The normal cost and actuarial accrued liability are determined using an entry-age actuarial cost method. Unfunded actuarial accrued liability is being amortized as a level dollar over a period of 10 years.

During the year ended December 31, 2021, contributions totaling \$257,650, consisting of \$17,083 of other contributions, \$83,202 of employer contributions, and \$157,365 employee contributions, were made in accordance with contribution requirements determined by an actuarial valuation of the Plan. Union members' required contribution rate was 3.5% of their covered payroll for plan year 2021. The Library is required to contribute at actuarially determined rates expressed as a percentage of covered payroll. The Library's contribution rate was 2% of annual covered payroll in 2021. Administrative costs of the Plan are financed through investment earnings.

At year end, the Library is current on all required pension plan payments. Amounts accrued at year end for accounting purposes are separately stated in the financial statements as a liability titled accrued retirement. These amounts represent current payments for December paid in January.

Net Pension Asset

The employer's net pension asset was measured as of December 31, 2021, and the total pension asset used to calculate the net pension liability was determined by an annual actuarial valuation as of that date.

Actuarial Assumptions

The total pension liability in the December 31, 2021, annual actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation: 2.5%

Salary increases: 3.5% to 10.1% including inflation

Investment rate of return: 6.75%, net of investment expense, including inflation

Although no specific price inflation assumptions are needed for the valuation, the 2.5% long-term wage inflation assumption would be consistent with a price inflation of 3% - 4%.

NOTE 5 - PENSION PLANS (continued)

Benefits Provided (continued)

Actuarial Assumptions (continued)

Mortality rates used were based on the RP-2014 Mortality Table with 2-dimensional fully generational improvements using MP-2018 projection scale.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Gross Rate of Return	Inflation Assumption	Long-term Expected Real Rate of Return
Core Bonds	30%	5.33%	2.75%	2.58%
Mutli-Sector Bonds	10%	6.28%	2.75%	3.53%
US Large Cap Equity	35%	9.88%	2.75%	7.13%
US Small Cap Equity	10%	11.28%	2.75%	8.53%
International Developed Equity	15%	10.97%	2.75%	8.22%
Total	100%			

Discount Rate

The discount rate used to measure the total pension liability is 6.75%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 5 - PENSION PLANS (continued)

Changes in Net Pension Liability (Asset)

	Increase (Decrease)						
	Total Pension	Net Pension					
	Liability	Asset					
	<u>(a)</u>	(a) - (b)					
Balances at 12/31/2020	\$ 45,820,695	\$ 60,087,124	\$ (14,266,429)				
Changes for the year							
Service cost	781,796	-	781,796				
Interest on total pension liability	3,037,420	-	3,037,420				
Difference between expected and actual experience	(452,620)	-	(452,620)				
Other income	-	17,083	(17,083)				
Employer contributions		83,202	(83,202)				
Employee contributions	-	157,365	(157,365)				
Net investment income	-	7,048,774	(7,048,774)				
Benefit payments including employee refunds	(2,425,559)	(2,425,559)	-				
Administrative expense		(96,332)	96,332				
Net changes	941,037	4,784,533	(3,843,496)				
Balances as of 12/31/2021	\$ 46,761,732	\$ 64,871,657	\$ (18,109,925)				
Datances as of 12/01/2021	Ψ 10,701,732	Ψ 01,071,007	Ψ (10,107,723)				

Sensitivity of the Net Pension Asset to Changes in the Discount Rate

The following presents the net pension liability (asset) of the employer, calculated using the discount rate of 6.75%, as well as what the employer's net pension liability would be using a discount rate that is 1% lower (5.75%) or 1% higher (7.75%) than the current rate.

	1% Decrease	Current Discount	1% Increase		
Net pension asset at 12/31/2021	\$ -	\$ (18,109,925)	\$ -		
Change in net pension asset	5,530,001		(4,684,024)		
Calculated net pension asset	\$ (12,579,924)	\$ (18,109,925)	\$ (22,793,949)		

NOTE 5 - PENSION PLANS (continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2021 the employer recognized a reduction of pension expense of \$2,900,306 on the governmental-wide financial statements. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

	Ou	eferred tflows of esources	I	Deferred nflows of Resources
Differences between expected and actual experience	\$	94,421	\$	266,655
Net difference between projected and actual earnings on pension plan investments		<u>-</u>		6,265,776
	\$	94,421	\$	6,532,431

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

December 31,	
2022	\$ (1,600,003)
2023	(2,808,104)
2024	(1,416,039)
2025	(613,864)
	\$ (6,438,010)

NOTE 6 - COMMITMENTS AND CONTINGENCIES

The Library is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Library carries commercial insurance to cover any losses that may result from the above described activities. No settlements have incurred in excess of coverage in 2021 or any of the prior three years.

NOTE 7 - OPERATING LEASE

The Library had entered into multiple operating lease for branch locations and equipment. The scheduled future minimum lease payments under these agreements as of December 31, 2021, are summarized as follows:

Year Ending
December 31,

2022 \$ 384,756

NOTE 8 - TAX ABATEMENTS

<u>Industrial Facilities Exemption</u>

Municipalities within the Library boundaries entered into property tax abatement agreements with local businesses under the Plant Rehabilitation and Industrial Development Districts Act, (known as the Industrial Facilities Exemption) PA 198 of 1974, as amended. An Industrial Facilities Tax Exemption (IFT) certificate entitles the facility to exemption from ad valorem real and/or personal property taxes for a term of 1 - 12 years as determined by the local unit of government. The IFT on new plant and new industrial property is computed at 50% of the taxes levied. The municipalities can elect to freeze the taxable values for rehabilitation properties.

For the year ended December 31, 2021, the Library's property tax revenue for general operations were reduced by \$251,254 under this program. The abatements issued by other governmental units is as follows:

Governmental Unit		Amount	
		_	
Ada Township	\$	18,861	
Algoma Township		903	
Alpine Township		14,548	
Byron Township		2,935	
Caledonia Township		13,011	
Cascade Township		21,918	
Gaines Township	83,496		
Plainfield Township		313	
Vergennes Township		2,177	
City of Grandville		3,685	
City of Kentwood		28,942	
City of Lowell		4,309	
City of Rockford		894	
City of Walker		17,932	
City of Wyoming		37,330	
Total	\$	251,254	

There are no abatements made by the Library.

NOTE 9 - UNCERTAINTIES

The extent of the impact of COVID-19 on our operational and financial performance will depend on certain developments, including the duration and spread of the outbreak, impact on our customers, employees and vendors all of which are uncertain and cannot be predicted. At this point, the extent to which COVID-19 may impact our financial condition and results of operations is uncertain.

NOTE 10 - UPCOMING ACCOUNTING PRONOUNCEMENTS

Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*, was issued by the GASB in June 2017 and will be effective for the Library's 2022 year end. The objective of this Statement is to increase the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use the underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

In May 2020, the GASB issued Statement No. 96, Subscription-based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset - an intangible asset - and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The Library is currently evaluating the impact this standard will have on the financial statements when adopted during the 2023 fiscal year.

REQUIRED SUPPLEMENTARY INFORMATION

KENT DISTRICT LIBRARY REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE GENERAL FUND YEAR ENDED DECEMBER 31, 2021

REVENUES	Original Budget	Final Budget	Actual	Variance with Final Budget
Local sources Property taxes	\$ 24,272,208	\$ 24,272,208	\$ 24,202,638	\$ (69,570)
Penal fines	550,000	550,000	591,227	41,227
Charges for services	35,000	35,000	45,925	10,925
Investment earnings (loss)	253,500	253,500	(9,126)	(262,626)
Donations	376,945	376,945	300,387	(76,558)
Other	701,400	701,400	983,086	281,686
Total local sources	26,189,053	26,189,053	26,114,137	(74,916)
State sources	836,073	836,073	929,189	93,116
TOTAL REVENUES	27,025,126	27,025,126	27,043,326	18,200
EXPENDITURES				
Current				
Recreation and culture		40.004.600		242 == 2
Salaries and wages	13,004,693	13,004,693	12,684,943	319,750
Employee benefits Collections - digital	4,218,780	4,218,780 2,286,424	3,398,109 2,288,884	820,671
Collections - digital Collections - physical	2,154,425 2,392,571	2,392,571	2,226,204	(2,460) 166,367
Supplies	862,428	862,428	583,102	279,326
Contractual and professional services	1,821,546	2,521,547	2,240,564	280,983
Programming and outreach	373,580	373,130	139,478	233,652
Maintenance and utilities	2,167,877	1,767,877	1,861,101	(93,224)
Staff and Board development	237,276	237,276	83,281	153,995
Other	936,208	936,657	719,469	217,188
Capital outlay	2,164,889	1,864,889	1,660,366	204,523
TOTAL EXPENDITURES	30,334,273	30,466,272	27,885,501	2,580,771
EXCESS OF REVENUES OVER/(UNDER) EXPENDITURES	(3,309,147)	(3,441,146)	(842,175)	2,598,971
OTHER FINANCING SOURCES Transfers in			64,202	(64,202)
NET CHANGE IN FUND BALANCE	\$ (3,309,147)	\$ (3,441,146)	(777,973)	\$ 2,663,173
FUND BALANCE				
Beginning of year			13,711,555	
End of year			\$ 12,933,582	

KENT DISTRICT LIBRARY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN EMPLOYER'S NET PENSION ASSET (LIABILITY) AND RELATED RATIOS LAST EIGHT FISCAL YEARS

	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability Service cost Interest Changes of benefit terms	\$ 781,796 3,037,420	\$ 729,379 2,922,661	\$ 711,765 2,849,092	\$ 744,402 2,854,033	\$ 842,900 2,747,634	\$ 873,137 2,696,884	\$ 654,695 2,496,342	\$ 662,374 2,417,794 50,877
Difference between expected and actual experience Assumption changes Benefit payments including	(452,620)	383,041	(249,701)	(455,101) 355,636	(122,509)	(1,043,296)	1,259,648	(468,054) -
employee refunds	(2,425,559)	(2,296,761)	(2,163,327)	(1,928,245)	(1,869,329)	(1,707,766)	(1,598,411)	(1,475,674)
Net change in total pension liability	941,037	1,738,320	1,147,829	1,570,725	1,598,696	818,959	2,812,274	1,187,317
Total pension liability beginning	45,820,695	44,082,375	42,934,546	41,363,821	39,765,125	38,946,166	36,133,892	34,946,575
Total pension liability ending	\$ 46,761,732	\$ 45,820,695	\$ 44,082,375	\$ 42,934,546	\$ 41,363,821	\$ 39,765,125	\$ 38,946,166	\$ 36,133,892
Plan fiduciary net position Contributions-employer Contributions-employee Net investment income Benefit payments including employee refunds Administrative expense Other	\$ 83,202 157,366 7,048,775 (2,425,559) (96,334) 17,083	\$ - 146,468 7,552,310 (2,296,761) (100,588) 8,729	\$ 535,203 155,932 9,656,071 (2,163,327) (110,664) (2,957)	\$ 92,147 167,920 (2,582,796) (1,928,245) (50,000) (45,326)	\$ 45,485 160,947 7,820,036 (1,869,329) (36,850) (122,502)	\$ 52,169 185,207 2,318,926 (1,707,766) (74,473)	\$ 57,424 193,544 410,599 (1,598,411) (47,962)	\$ 54,888 249,681 3,581,104 (1,475,674) (44,671)
Net change in plan fiduciary net position	4,784,533	5,310,158	8,070,258	(4,346,300)	5,997,787	774,063	(984,806)	2,365,328
Plan fiduciary net position beginning	60,087,124	54,776,966	46,706,708	51,053,008	45,055,221	44,281,158	45,265,964	42,900,636
Plan fiduciary net position ending	\$ 64,871,657	\$ 60,087,124	\$ 54,776,966	\$ 46,706,708	\$ 51,053,008	\$ 45,055,221	\$ 44,281,158	\$ 45,265,964
Employer net pension asset	\$ 18,109,925	\$ 14,266,429	\$ 10,694,591	\$ 3,772,162	\$ 9,689,187	\$ 5,290,096	\$ 5,334,992	\$ 9,132,072
Plan fiduciary net position as a percentage of the total pension liability	138.73%	131.14%	124.26%	108.79%	123.42%	113.30%	113.70%	125.27%
Covered employee payroll	\$ 4,148,428	\$ 4,283,815	\$ 4,346,715	\$ 4,627,864	\$ 4,765,699	\$ 5,093,052	\$ 5,450,295	\$ 5,220,856
Employer's net pension asset as a percentage of covered employee payroll	436.55%	333.03%	246.04%	81.51%	203.31%	103.87%	97.88%	174.92%

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten- year trend is compiled, reporting units should present information for those years for which information is available.

KENT DISTRICT LIBRARY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS LAST EIGHT FISCAL YEARS

	2021	2020	2019	2018	2017	2016	2015	2014
Actuarial determined contributions Contributions in relation to the actuarially	\$ 83,202	\$ -	\$ 535,203	\$ 88,608	\$ 48,169	\$ 52,169	\$ 57,424	\$ 55,071
determined contribution	83,202		535,203	88,608	48,169	52,169	57,424	55,071
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered employee payroll	\$ 4,148,428	\$ 4,283,815	\$ 4,346,715	\$ 4,627,864	\$ 4,765,699	\$ 5,093,052	\$ 5,450,295	\$ 5,220,856
Contributions as a percentage of covered employee payroll	2.01%	0.00%	12.31%	1.99%	0.95%	1.02%	1.05%	1.05%

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, reporting units should present information for those years for which information is available.

KENT DISTRICT LIBRARY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTEMENT RETURNS LAST EIGHT FISCAL YEARS

	2021	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return,								
net of investment expense	7.39%	8.85%	14.74%	-9.33%	17.41%	5.45%	0.93%	

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is complied, reporting units should present information for those years for which information is available.

KENT DISTRICT LIBRARY NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

Notes to the Schedule of Changes in Employer's Net Pension Liability

Benefit Changes - there were no changes in benefits in 2021.

Changes in Assumptions - there were no changes in assumptions in 2021.

Notes to Schedule of Employer Contributions

Actuarial cost method Entry age

Amortization method Level percentage of payroll, open

Remaining amortization period 10 years

Asset valuation method 4 year smoothed

Inflation 2.50%

Salary increases 3.5% to 10.1%, including inflation

Investment rate of return 6.75%

Retirement age Experience based table of rates that are specific to the type of eligibility condition

Mortality RP-2014 Mortality Table with 2-dimensional full

improvements using MP-2018 projection scale